



AGENDA ITEM 5.A.

MEETING: June 16, 2020
TO: Trinity LAFCo Commissioners
FROM: Colette Santsche, Executive Officer & Kathy Bull, Administrator/Clerk
SUBJECT: Trinity Life Support Community Services District Formation

BACKGROUND

Previously, on September 17, 2019, a Community Services District formation proposal submitted by Trinity County Life Support (TCLS) by Resolution of the Trinity County Board of Supervisors was approved by Trinity LAFCo, as outlined in Resolution No. 19-03. This proposal was conditionally approved on receiving voter approval of a special parcel tax levy but due to lack of voter support for the tax measure, the district formation was formally terminated on March 31, 2020. An amended proposal for CSD formation has been submitted to LAFCo which proposes a reduced special tax rate for each parcel developed with residential or commercial uses.

The Cortese-Knox-Hertzberg Local Government Reorganization Act (CKH Act) provides that if proceedings are terminated, no substantially similar proposal for a change of organization or reorganization of the same or substantially the same territory may be filed with the commission within one year after the date of the certificate of termination **unless** waived by the commission if it finds these requirements are detrimental to the public interest (Government Code Section 57090). At the April 21, 2020 LAFCo meeting, the Commission discussed waiver of a one-year waiting period as a reduced tax proposal was being developed. Subsequently, the Trinity County Board of Supervisors approved Resolution No. 2020-027 on May 5, 2020, requesting LAFCo reinstate district formation proceedings and waive the one-year waiting period. Proponents for the formation are looking ahead to the November 2020 election to place the proposed CSD formation and parcel tax on the ballot.

Upon receiving the amended Application, LAFCo staff prepared a Notice of Filing (referral) that was mailed to each affected and interested agency located within the proposed territory. A 1/8 page display ad was published in the Trinity Journal 21-days in advance of this public hearing in accordance with Government Code Section 56157(h). The hearing notice provided that, “unless written opposition to the proposed Trinity Life Support Community Services District Formation is received from landowners or registered voters within the affected territory before the conclusion of the Commission’s hearing on the proposal, the Commission intends to waive protest proceedings, as authorized by, and in compliance with, California Government Code Section 56663”. No written opposition has been received to date. Should the Commission approve the proposed district formation, an election will be required.

DISCUSSION

TCLS has operated as a non-profit since 1993, providing 911 advanced life support ambulance service to the majority of Trinity County. Bordering ambulances providing service in Trinity County are Southern Trinity Area Rescue (STAR) ambulance serving the communities of Mad River and Zenia-Kettenpom, and Hoopa Ambulance in the West, serving Hawkins Bar and Salyer. TCLS proposes formation of a community service district to move existing ambulance service to a financially sustainable structure. Government programs exist that reimburse government ambulance services for Medi-Cal shortfalls; However, since TCLS is a non-profit agency they are not eligible. Affiliations with existing local districts

Colette Metz, Executive Officer/e-mail: colette@trinitylafco.org
Kathy Bull, Clerk Administrator/e-mail: kathy@trinitylafco.org

such as Trinity PUD, Trinity Hospital, and Weaverville Fire Protection District were explored and found to expose these partners to TCLS financial risk. Without adequate funding, a reduction in service level would result which is detrimental to good patient outcomes and public safety. The final recommendation of consultants was to restructure as a community service district for financial stability.

The amended proposal suggests a reduced special tax at a flat rate of \$45 per year for each parcel developed with residential or commercial uses. Parcels that are undeveloped or have minor improvements would not be charged. This would generate approximately \$258,210 per year, which is 62% less than the original request (see Table 1). This level of support would stop deficit spending at current service level, allowing the ambulance service to continue with existing staff and shift structure, while seeking alternative funding for improvements. The CSD would be able to access government programs for Medi-Cal shortfall reimbursement.

A general description of the proposed amended formation is as follows:

- a. **Proposed Services to be Provided:** Ambulance services, in the same manner as a fire protection district, and including community outreach, training and educational programs.
- b. **Area Served:** Lands lying within Trinity County currently served by Trinity County Life Support. This is generally the same area served by Trinity PUD and Post Mountain PUD.
- c. **Proposed Methods of Financing:** In addition to other existing sources of funding, a special tax rate of \$45 per year for each parcel developed with residential or commercial uses is proposed. This special tax requires two-thirds voter approval.
- d. **Proposed Name of District:** Trinity Life Support Community Services District.
- e. **Initial Board of Directors:** A five-member Board of Directors would be elected “at-large.”

Table 1: Comparison of Initial and Amended CSD Formation Proposal

	Initial Proposal	Amended Proposal
Proposal Description	CSD formation with stabilizing funds to address revenue shortfalls to maintain existing service level of two 24-7 advanced life support ambulances in Weaverville and Hayfork. The proposal addressed long-term needs to provide 24-hour pay for 24-hour shift worked, added medical staff to fill the updated shift schedule and restored management hours cut long ago.	CSD formation with stabilizing funds to address revenue shortfalls to maintain existing service level of two 24-7 advanced life support ambulances in Weaverville and Hayfork. This level of support will stop deficit spending at current service levels, allowing the ambulance service to continue with existing staff and shift structure, while seeking alternative funding for improvements.
Proposed Tax Rate:	\$83 for improved parcels \$48 for unimproved parcels	\$45 per Residential and Commercial Developments <i>(No tax on undeveloped parcels or parcels with minor improvements)</i>
Total Revenue Generated	\$677,055 per year	\$258,210 per year <i>(62% less than the original request)</i>

LAWS APPLICABLE TO FORMATION OF A COMMUNITY SERVICES DISTRICT:

There are two areas of California law that pertain to the formation of a Community Services District: "Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000" (Government Code, Section 56000 et seq) and "Community Services District Law" (Government Code, Section 61000 - 61226.5). In addition to these formation laws, the California Environmental Quality Act (CEQA) also applies. This project will be exempt under CEQA, pursuant to the California Code of Regulations, Sec. 15061 (b)(3) because there is no potential for causing a significant effect on the environment - there will be no alternations to the physical environment because all improvements exist and the ambulance service has been operating for many years; Section 15301 (existing facilities) and Section 15320 (changes in organization of local agencies).

DISTRICT BOUNDARIES:

The proposed Community Services District includes a geographic description and map which match the area currently served by Trinity County Life Support and is nearly the same land area served by the Trinity Public Utilities District plus the Post Mountain Public Utilities District. The area is approximately 2,161 square miles. This land area was chosen by the TCLS based on their existing service area.

FUNCTIONS OF THE PROPOSED DISTRICT:

This proposal suggests only one authorized power; "ambulance services" and related training and educational activities (Gov, Sec 61100-61107). The board of directors of the district will have general powers to perform acts necessary of their duties. These are listed in Sections 61020 - 61022 of the California Government Code. The TCLS is currently operating under Health and Safety Code Section 1797 et seq. There will be no change to the regulatory agencies that govern ambulance services. California Emergency Services Authority (California EMSA) at the State level, and Northern California Emergency Services as the local EMSA or LEMSA. The same regulations and protocols in place apply to the special district ambulance service. Assets and liabilities of the existing TCLS would transfer to the new district upon formation.

TERMS AND CONDITIONS:

Trinity LAFCo Resolution 2020-04, submitted for the Commission's consideration, includes the following recommended terms and conditions:

- a. **Name of District:** The district is to be named "Trinity Life Support Community Services District."
- b. **Boundaries of District:** The boundaries of the district must be as described in Exhibit "A" and shown on Exhibit "B" attached hereto and incorporated herein by this reference.
- c. **Board of Directors:** The district shall be governed by a five (5) member board of directors, elected at-large, each of whom must be a registered voter residing within the proposed district and whose term must be four years, with the exception of the initial board. The five-member initial Board of Directors must be elected prior to recordation of the Certificate of Completion.

Once elected, the five members of the board of directors shall classify themselves by lot into two classes: one class must have three members and the other class must have two members. For the class that has three members, the terms of offices that begin after the next general district election must be four years; for the class that has two members, the initial terms of offices that begin after the general district election must be two years. Thereafter, the terms of all members is four years. The

terms of office of the elected board members are determined pursuant to the Uniform District Election Law and shall be elected at-large.

- d. **Authorized Powers:** The district shall have the following powers: "Provide advanced life support ambulance services in the same manner as a fire protection district (formed pursuant to the Fire Protection District Law, Health and Safety Code Section 13800 et. seq), including related emergency medical response, training, community outreach, and educational programs."
- e. **Election Required:** The Trinity Life Support Community Services District is required to be partially funded by a special tax approved by registered voters residing within the boundaries of the district, and the district shall not be formed unless an adequate funding mechanism has been approved. The language in the Ballot Measure must substantially conform with the following language:
 - 1. "Shall the order adopted on June 16, 2020 by the Trinity Local Agency Formation Commission ordering the formation of the "Trinity Life Support Community Services District" in the territory described, known as 'lands currently served by Trinity County Life Support', subject to terms and conditions specified in the order, be approved? Such terms and conditions including that the board of directors be elected at-large and a special tax to finance district services be approved as a condition of formation, all as more particularly described in the order." [75 WORDS, Trinity Local Agency Formation Commission counts as 1 word, Trinity Life Support Community Services District counts as 1 word, Trinity County Life Support counts as 1 word]
 - 2. "In accordance with the terms and conditions of the Trinity Life Support Community Services District Formation, shall a measure imposing a \$45 per year special tax for each parcel developed with residential or commercial uses, until repealed by voters, providing \$258,000 annually, requiring all funds spent to sustain advanced life support ambulance service, including maintaining two 24-7 ambulances in Weaverville and Hayfork be adopted? Passage of the tax is required for the District to be formed." [71 WORDS, Trinity Life Support Community Services District counts as 1 word]
- f. **Transfer of Assets and Liabilities:** The required transfer of authority for any and all matters, including the transfer of all assets and liabilities from Trinity County Life Support to Trinity Life Support CSD will be operative on the effective date of the formation.
- g. **Appropriations Limit:** The provisional appropriations limit shall be equal to the amount raised through a special tax approved by registered voters within the proposed district. Changes in the tax may only be procured as provided by law.
- h. **Property Tax Exchange:** Since the district would not be assuming any ambulance service responsibilities currently provided by other agencies, there will be no transfer of property taxes to the newly formed district. The base property tax revenue currently allocated to existing special districts, the County General Fund and all local taxing agencies will not be changed as a result of this formation for any agency currently receiving an allocation of property tax.
- i. **Assessment Roll:** The district shall use the regular assessment roll of the County.
- j. **Effective Date:** The effective date for formation of the district will be the date that the Certificate of Completion is recorded by the Executive Officer.

ELECTION:

Proponents for the formation are looking to the November 2020 election for approval of the CSD formation and special tax. The resolution submitted for the Commission's consideration includes a condition stating:

1. The formation is subject to voter confirmation (majority voter approval);
2. The district board of directors will be elected at-large;
3. That the formation is subject to voter approval of a special tax designed to generate approximately \$258,210 per year (2/3rds voter approval).

IMPARTIAL ANALYSIS:

Gov. Code, Sec. 56898 reads, in part: "the analysis shall be prepared and submitted to the commission in sufficient time for the commission to consider and approve or modify the analysis, and submit the analysis to the officials conducting the election not later than the last day for submission of rebuttal arguments. The impartial analysis submitted by the commission shall not exceed 500 words in length and shall include a general description of the affected territory."

Attached is an impartial analysis for the district formation and an impartial analysis for the special tax measure. Each is approximately 300 words. If the Commission needs more time to review these, this action could be continued to the next meeting, but if there are no concerns, then action at today's meeting would be helpful toward providing the County Elections Official with the information at an early date.

RECOMMENDATION

This item has been agendized for consideration as part of a noticed public hearing. Staff recommends the Commission do the following:

- Receive verbal report from staff;
- Hold the public hearing and invite public testimony;
- Adopt Trinity LAFCo Resolution 2020-04 waiving the one-year waiting period and ordering the formation of "Trinity Life Support Community Services District," subject to terms and conditions.
- Approve wording for the Impartial Analysis for the 'formation' and the Impartial Analysis for the 'special tax.'

Enclosed:

- A. Board of Supervisors Resolution No. 2020-027
- B. LAFCo Notice of Filing (referral)
- C. Notice of Public Hearing
- D. Prior Agency Letters of Support
- E. Required Factors for Consideration
- F. Impartial Analyses
- G. LAFCo Draft Resolution No. 2020-04

RESOLUTION NO. 2020-027

**A RESOLUTION OF THE BOARD OF SUPERVISORS
OF THE COUNTY OF TRINITY
REQUESTING THE LOCAL AGENCY FORMATION COMMISSION
TO TAKE PROCEEDINGS FOR THE FORMATION OF COMMUNITY SERVICES
DISTRICT TO SUSTAIN AMBULANCE SERVICES**

WHEREAS, Trinity County Life Support (TCLS) has provided advanced life support pre-hospital care and transport to the communities of Big Bar, Coffee Creek, Douglas City, Junction City, Hayfork, Hyampom, Lewiston, Post Mountain, Trinity Center, Weaverville and Wildwood as a non-profit public service corporation since 1993; and

WHEREAS, TCLS is operating in budgeted deficit to protect current service levels due to substantial uncompensated costs, with rising cost of wages, health insurance, medical supplies and equipment not sustainable by current and projected revenues; and

WHEREAS, Trinity County believes there is a tremendous benefit to the citizens of Big Bar, Coffee Creek, Douglas City, Junction City, Hayfork, Hyampom, Lewiston, Post Mountain, Trinity Center, Weaverville and Wildwood to have a fully funded and properly operating ambulance service; and

WHEREAS, study of options for stabilization of ambulance service with outside consultants and participants including Local Agency Formation Commissions (LAFCo), County representatives, and potential contract partners of existing local special districts have resulted in a recommendation to form a special district to sustain ambulance service by

- a) direct access to government reimbursement of uncompensated costs; and
- b) assessment of a voter-approved parcel tax; and

WHEREAS, the TCLS Board of Directors and Management took action to preserve and stabilize advanced life support service levels, the most viable solution to stabilize ambulance service is a restructure from non-profit organization to community service district;

WHEREAS, proceedings for formation of Trinity Life Support Community Services District was previously approved by LAFCo on September 17, 2019, as outlined in Resolution No. 19-03; and

WHEREAS, based on the Certification of Election Results from the March 3, 2020 Presidential Primary for which voters approved Measure D, Creation of EMS Service District but rejected Measure E, Parcel Tax for EMS Service District, the district formation was terminated; and

WHEREAS, given the prior level of voter support for the district formation coupled with a lower parcel tax amount proposed to finance those services, the Trinity County Board of Supervisors desires to re-initiate proceedings for the formation of Trinity Life Support

Community Services District and waive the one-year waiting period pursuant to Government Code Section 57090, pursuant to the Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000, Division 3, commencing with Section 56000 of the California Government Code; and commencing with Section 56000 of the California Government Code, for the formation of Trinity County Life Support Community Services District; and

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the County of Trinity:

A proposal to form a new district will be made to Trinity LAFCo containing the following terms and conditions:

- (1) The proposed district be authorized to provide the following services:
 - a. Provision of ambulance service
 - b. Provision of public safety education;
- (2) The proposed service area is contained in Attachment A.
- (3) The proposed methods the district will use to finance those services is a voter approval of an annual \$45 parcel tax for developed residential and commercial
- (4) Propose a name for the district is Trinity Life Support Community Service District
- (5) The method of selecting the initial board of directors, as provided in Chapter 1 (commencing with Section 61020) of Part 2 shall be at large.

DULY PASSED AND ADOPTED this 5th day of May, 2020 by the Board of Supervisors of the County of Trinity by motion, second (Morris/Groves), and the following vote:

AYES: Supervisors Groves, Morris, Fenley and Chadwick
NOES: None
ABSENT: Supervisor Brown
ABSTAIN: None
RECUSE: None



BOBBI CHADWICK, CHAIRMAN
Board of Supervisors
County of Trinity
State of California

ATTEST:

RICHARD KUHNS, Psy.D.
Clerk of the Board of Supervisors

By: 
Deputy



Colette Metz Santsche, Executive Officer
Trinity Local Area Formation Commission

March 19, 2020

The following is an amendment to Trinity County Life Support application for formation of a community service district for ambulance service. The amended proposal, a two-tiered plan for stabilizing the ambulance service.

The initial proposal: CSD formation with stabilizing funds to address revenue shortfalls to maintain existing service level of two 24-7 advanced life support ambulances in Weaverville and Hayfork. The proposal addressed long-term needs to provide 24-hour pay for 24-hour shift worked, added medical staff to fill the updated shift schedule and restored management hours cut long ago. The funding required - \$677,055 from the proposed parcel assessment below:

\$83 for improved
\$48 for unimproved

The amended proposal: CSD formation with stabilizing funds to address revenue shortfalls to maintain existing service level of two 24-7 advanced life support ambulances in Weaverville and Hayfork. District funding needed - approximately \$258,210 from the proposed parcel assessment below, parcel count per Assessor's Office March 2020:

\$45 per Residential and Commercial Developments -- $\$45 \times 5,738$ parcels = \$258,210

No assessment on undeveloped parcels, no assessment on parcels with minor improvements.

Funding proposed is 62% less than the original request. This level of support will stop deficit spending at current service level, allowing the ambulance service to continue with existing staff and shift structure, while seeking alternative funding for improvements.

The CSD would elect a five-member board of directors.

The CSD will have access to government programs for Medi-Cal shortfall reimbursement. It will be up to the CSD to find funding to provide 24-hour pay for 24-hour shift worked and add the needed staff for stabilized response capabilities. Our organization is motivated to find the answer for these improvements to protect our staff and serve the community effectively.

Respectfully submitted:

Kathy Ratliff
Paramedic/Administrator

Trinity Life Support - Transition to CSD FY 2021			Proposed \$45 assessment, Residential & Commercial Only					
	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Ordinary Income								
Ambulance Transport	\$677,336	\$783,861	\$725,000	\$732,250	\$739,573	\$746,968	\$754,438	\$761,982
Membership	\$57,272	\$66,415	\$65,750	\$65,750	\$65,750	\$65,750	\$65,750	\$65,750
Education Outreach	\$26,523	\$17,065	\$18,600	\$18,972	\$19,351	\$19,738	\$20,133	\$20,536
Ambulance District Tax	\$0	\$0	\$0	\$258,210	\$258,210	\$258,210	\$258,210	\$258,210
Fire Camp Contract	\$80,675	\$0	\$0	\$0	\$0	\$0	\$0	\$0
County Subsidy	\$55,000	\$55,000	\$55,000	\$55,000	\$55,000	\$55,000	\$55,000	\$55,000
County IGT	\$60,223	\$88,406	\$60,500	\$0	\$0	\$0		
GEMT Reimbursement	\$0	\$0	\$0	\$0	\$18,720	\$19,469	\$19,663	\$19,860
IGT Reimbursement	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total Ordinary Income	\$957,029	\$1,010,747	\$924,850	\$1,130,182	\$1,156,604	\$1,165,135	\$1,173,195	\$1,181,338
Legal Fees	\$5,000	\$0	\$0	\$5,000	\$0	\$0	\$0	\$0
Audit Expense	\$0	\$0	\$0	\$6,950	\$6,950	\$6,950	\$6,950	\$6,950
Tax Administration	\$0	\$0	\$0	\$2,926	\$2,926	\$2,926	\$2,926	\$2,926
Board Expense	\$0	\$0	\$0	\$1,200	\$1,200	\$1,200	\$1,200	\$1,200
Election Expense	\$0	\$0	\$0	\$15,000	\$0	\$3,000	\$0	\$3,000
Total District Admin	\$5,000	\$0	\$0	\$31,076	\$11,076	\$14,076	\$11,076	\$14,076
Employee Expense	\$75,869	\$76,028	\$78,000	\$78,780	\$79,568	\$80,363	\$81,167	\$81,979
Operating Expense	\$168,362	\$215,191	\$208,602	\$210,688	\$212,795	\$214,923	\$217,072	\$219,243
Payroll Expense	\$717,125	\$735,992	\$746,230	\$755,931	\$765,758	\$775,713	\$785,797	\$796,013
Total Ordinary Expense	\$961,356	\$1,027,211	\$1,032,832	\$1,045,399	\$1,058,121	\$1,070,999	\$1,084,036	\$1,097,234
Total Expense	\$966,356	\$1,027,211	\$1,032,832	\$1,076,475	\$1,069,197	\$1,085,076	\$1,095,113	\$1,111,311
Net Ordinary Income	-\$9,327	-\$16,464	-\$107,982	\$53,707	\$87,407	\$80,060	\$78,082	\$70,028
Other Income/Expense								
Fundraising	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Grant Income	\$0	\$0	\$96,140	\$0	\$36,000	\$0	\$36,000	\$0
Interest Income	\$1,108	\$2,048	\$1,500	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000
Gain on Assets Sold	\$0	\$4,725	\$5,000	\$0	\$0	\$0	\$0	\$0
Major Medical Equipment	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Ambulance Purchase	\$0	\$0	\$118,162	\$0	\$120,000	\$0	\$120,000	\$0
Net Other Income/Expense	\$1,108	\$6,773	-\$15,522	\$1,000	-\$83,000	\$1,000	-\$83,000	\$1,000
Total Net Profit/Loss	-\$8,219	-\$9,691	-\$123,504	\$54,707	\$4,407	\$81,060	-\$4,918	\$71,028
Beginning Cash Balance	\$359,937	\$351,718	\$342,027	\$218,523	\$273,230	\$277,636	\$358,696	\$353,778
Ending Cash Balance	\$351,718	\$342,027	\$218,523	\$273,230	\$277,636	\$358,696	\$353,778	\$424,806

Per Assessors Office March 2020:

Residential / Dwellings	5381	\$45	\$242,145
Commercial Developed	357	\$45	\$16,065
Totals:	5738		\$258,210

No tax for undeveloped parcels or parcels with minor developments

This funding allows ambulance service to continue as it is, no update to shift structure, no added staff

It is incumbent upon the agency to locate funding elsewhere for these improvements



TRINITY LAFCO

www.trinitylafco.org
1125 16th Street, Suite 200
Arcata, California 95521

NOTICE OF FILING TRINITY LOCAL AGENCY FORMATION COMMISSION

DATE: May 8, 2020

TO: CALFIRE Shasta Trinity Unit, Coffee Creek VFD, Douglas City CSD, Hayfork FPD, Hyampom CSD, Junction City FPD, Lewiston CSD, Mountain Communities Healthcare District (Trinity Hospital), Post Mountain PUD, Salyer CSD, Trinity Center CSD, Trinity County Administrative Office, Trinity County Assessor's Office, Trinity County Auditor's Office, Trinity County Elections Office, Trinity County Fire Chief's Association, Trinity County Office of Emergency Services, Trinity County Planning Department, Trinity County Sheriff's Office, Weaverville Fire FPD

FROM: Kathy Bull, Trinity LAFCo Clerk/Administrator

SUBJECT: Application Received - Trinity Life Support Community Services District Formation

APPLICATION INFORMATION

Project: Proposed formation of Trinity Life Support Community Services District (TLSCSD) for the purpose of providing ALS ambulance service, including community outreach, training and educational programs. The affected land area is the same area currently served by Trinity County Life Support and includes approximately 2,160 sq. miles (1,380,000 +/- acres). Generally, these boundaries are approximately the same as the land area within Trinity PUD and Post Mountain PUD. Financing of the district is proposed to include voter approval of a special tax at the November 2020 election (see Attachment 1 Addendum). The district Board of Directors would be elected at-large. The Commission would also establish a provisional Sphere of Influence that would be coterminous with the district boundaries.

Location: See Attachment 2 Location Map

Notice: The above referenced proposal has been submitted to LAFCo and this notice of filing is being issued in accordance with Government Code 56658(b)(1). If you wish to receive a copy of the application materials and supporting documents, please contact LAFCo at (707)825-8260 or email Trinity LAFCo Clerk/Administrator Kathy Bull at kathy@trinitylafco.org. Trinity LAFCo requests all agency comments on the proposed actions to be submitted by May 28, 2020.

Applicant: Trinity County Life Support, Kathleen Ratliff Administrator

Attachment: Attachment 1 – Addendum to LAFCo Application
Attachment 2 - Location Map

Cc: Colette Metz Santsche, Trinity LAFCo Executive Officer
Kathleen Ratliff, Trinity County Life Support Administrator



A Non-Profit Public Service Corporation

Colette Metz Santsche, Executive Officer
Trinity Local Area Formation Commission

March 19, 2020

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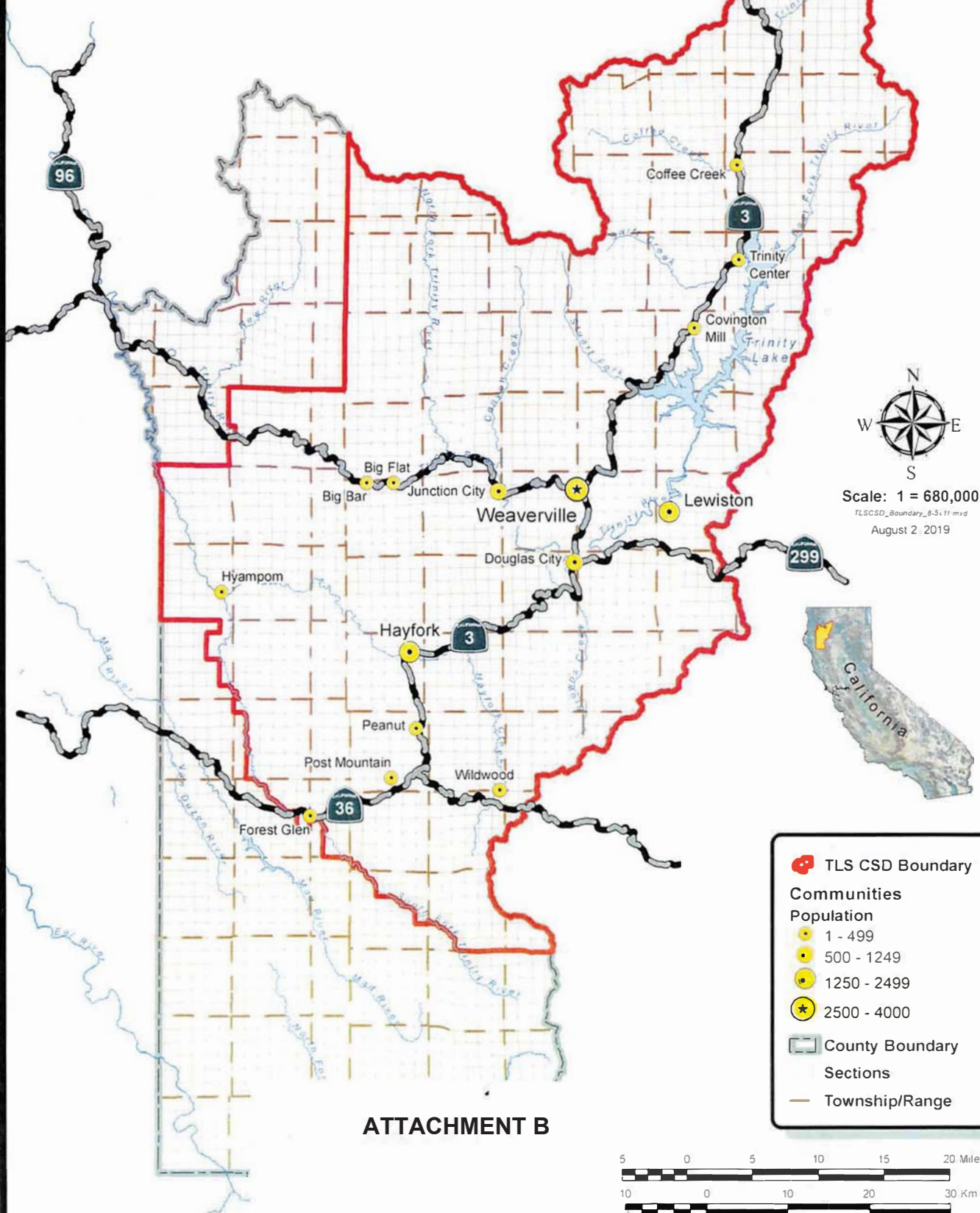
The CSD would elect a five-member board of directors.

The CSD will have access to government programs for Medi-Cal shortfall reimbursement. It will be up to the CSD to find funding to provide 24-hour pay for 24-hour shift worked and add the needed staff for stabilized response capabilities. Our organization is motivated to find the answer for these improvements to protect our staff and serve the community effectively.

Respectfully submitted:

Kathy Ratliff
Paramedic/Administrator

Trinity Life Support CSD Boundary

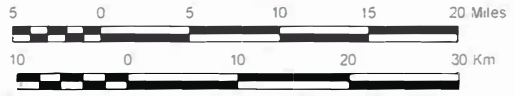


Scale: 1 = 680,000
 TLSCSD_Boundary_8-5-11.mxd
 August 2, 2019



	TLS CSD Boundary
Communities	
Population	
	1 - 499
	500 - 1249
	1250 - 2499
	2500 - 4000
	County Boundary
	Sections
	Township/Range

ATTACHMENT B



Affidavit of Publication

Display Ad: Notice of Hearing

{ Trinity LAFCo
Agency Formation Commission
P.O. Box 1445
Weaverville, CA 96093

AFFIDAVIT OF PUBLICATION OF

**PUBLIC NOTICE
"Notice of Hearing Trinity LAFCO"**

BY TRINITY JOURNAL

STATE OF CALIFORNIA
SS.
COUNTY OF TRINITY

Wayne R. Agner of the said County, being duly sworn, deposes and says:

That he is and at all times herein mentioned was a citizen of the United States, over the age of twenty-one years and that he is not a party to, nor interested in the above entitled matter;

That he is the publisher of The Trinity Journal, a newspaper of general circulation published in the Town of Weaverville, County of Trinity, and which newspaper at all times herein mentioned had and still has a bona fide subscription list of paying subscribers, and which newspaper has been established, printed and published at regular intervals in the said Town of Weaverville, County of Trinity, for a period exceeding one year next preceding the date of publication of the notice hereinafter referred to; and which newspaper is not devoted to nor published for the interests, entertainment or instruction of a particular class, profession, trade, calling, race, or denomination, or any number of same; that the notice, of which the annexed is a printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to wit:

May 20, 2020

I hereby certify under penalty of perjury that the foregoing is true and correct. Executed at Weaverville, California, on the 20th day of May 2020.

Wayne R. Agner
Wayne R. Agner
Publisher *WR*

See attached

NOTICE OF HEARING TRINITY LAFCO

NOTICE IS HEREBY GIVEN that the Trinity Local Agency Formation Commission will hold a public hearing on June 16, 2020, at 4:00 p.m. at which time all interested persons may be heard on the following items.

1. TRINITY LIFE SUPPORT COMMUNITY SERVICES DISTRICT FORMATION

The Commission will consider approving the formation of a Community Services District for the purpose of providing ambulance service. The affected land area is the same area currently served by Trinity County Life Support and includes approximately 2,160 square miles (1,380,000 +/- acres). See below for more information.

2. FINAL LAFCO BUDGET FOR FISCAL YEAR 2020-21

The Commission will consider adopting a final budget for Fiscal Year 2020-21 in accordance with California Government Code Section 56381. The overall operating costs as provided in the final budget will allow the Commission to fulfill its regulatory and planning responsibilities, including preparing municipal service reviews and sphere of influence updates for special districts within Trinity County.

Unless the shelter-in-place orders and social distancing guidelines are lifted prior to the meeting, the Commission will conduct this meeting entirely by teleconference. No physical location will be available. Anyone who wishes to participate should consult the meeting agenda for the Zoom call-in telephone number. The agenda will be posted on the Commission's website at least 72 hours before the scheduled start time of the meeting.

Proposed CSD Formation: Proceedings for the proposed Community Services District Formation were initiated by Trinity County Life Support by Resolution of the Trinity County Board of Supervisors. A similar proposal was previously approved by LAFCo on September 17, 2019, as outlined in Resolution No. 19-03. This initial proposal was conditionally approved on receiving voter approval of a special tax at a rate of \$83 per year for each improved parcel and \$48 per year for each unimproved parcel within the district, generating approximately \$677,000 per year. At the March 3, 2020 general election, voters approved Measure D, Creation of EMS Service District, but rejected Measure E, Parcel Tax for EMS Service District. Due to the lack of voter support for the tax measure, the district formation was terminated.

An amended proposal has been submitted to LAFCo that proposes a reduced special tax at a flat rate of \$45 per year for each parcel developed with residential or commercial uses. Parcels that are undeveloped or have minor improvements would not be charged. This would generate approximately \$258,000 per year, which is 62% less than the original request. This level of support would stop deficit spending at current service level, allowing the ambulance service to continue with existing staff and shift structure, while seeking alternative funding for improvements.

A general description of the proposed formation is as follows:

- a) Proposed Services to be Provided: Ambulance services, in the same manner as a fire protection district, and including community outreach, training and educational programs.
- b) Area Served: Lands lying within Trinity County currently served by Trinity County Life Support. This is generally the same area served by Trinity PUD and Post Mountain PUD.
- a) Proposed Methods of Financing: In addition to other existing sources of funding, a special tax at a rate of \$45 per year for each parcel developed with residential or commercial uses is proposed. This special tax requires two-thirds voter approval.
- b) Proposed Name of District: Trinity Life Support Community Services District.
- c) Initial Board of Directors: A five-member Board of Directors would be elected "at-large."

The Commission hereby gives notice that, unless written opposition to the proposed Trinity Life Support Community Services District Formation is received from landowners or registered voters within the affected territory before the conclusion of the Commission's hearing on the proposal, the Commission intends to waive protest proceedings, as authorized by, and in compliance with, California Government Code Section 56663.

At the hearing, the Commission will consider all oral and written testimony of any interested persons or affected agencies. The Commission will consider the report of the Executive Officer and may approve, amend or deny the proposed district formation. Written comments must be received the day prior to the meeting in order to be distributed to Commissioners. Please direct comments, questions, and requests to review documents to Trinity LAFCo, 1125 16th Street, Suite 202, Arcata, CA 95521. Phone: (707) 445-7508. E-mail: colette@trinitylafco.org (preferred). Copies of documents or links to information relating to the application will be available for review on the Trinity LAFCo website: www.trinitylafco.org.

**TRINITY CENTER COMMUNITY
SERVICES DISTRICT**

P.O. BOX 177

Trinity Center, California 96091

RECEIVED

May 7, 2019

MAY 15 2019

TRINITY COUNTY
PLANNING DEPARTMENT

Mr. John Jelichich
Executive Officer
Trinity County LAFCo
PO Box 1445
Weaverville, CA 96093

Re: Statement of No Conflict or Competition

Dear Mr. Jelichich:

The Trinity Center Community Services District board of directors has determined that there is no conflict or competition between services provided by Trinity Center CSD and the services to be provided by the proposed Trinity Life Support Community Services District.

Trinity Center CSD staffs a Volunteer Fire Department that provides BLS (basic life support) and ALS (advanced life support) ambulance and first responder service to its service area on a volunteer basis. Our funding level supports providing this service in our district without the costs to transport patients all the way to medical facilities in Weaverville or Redding. Moreover, we only have one paramedic, meaning that our service is often provided at the BLS level.

Trinity County Life Support (TCLS) currently provides ALS service on virtually all calls to our district, meaning that a higher level of care is available to patients in our area. Moreover, TCLS is able to bill for services, and thus is better able to provide transportation all the way to medical facilities.

Trinity Center CSD would have to provide transportation services all the way to medical facilities at significantly higher cost than when patients transfer to TCLS' care. Two likely effects of not having TCLS available to us are (a) our district may have to do its own property assessment to cover the increased costs of transportation and training, and perhaps even initiate patient billing with its own overhead; and (b) we would most likely have difficulty recruiting volunteers willing to expend their personal time driving to Weaverville and Redding, which may lead to having to either abandon EMS services or initiate a paid employee model at dramatically higher cost.

Please feel free to contact me if you have any questions.

Respectfully,



Mike McHugh
Chairman of the Board
Trinity Center Community Services District

CC: Kathy Ratliff, TCLS [via email]

EXHIBIT D - 1

35



Coffee Creek Volunteer Fire District
Corner of Mann and Cedar Roads, Coffee Creek
Rt. 2, Box 3951, Trinity Center, CA 96091
530-266-3955



To: Kathy Ratliff
Trinity County Life Support
Weaverville, CA 96093

May 18, 2018

Re: Trinity County Life Support's application to the Local Area Formation Commission (LAFCO) requesting approval to form a special district for ambulance service.

Dear Kathy,

Services provided by TCLS and the Coffee Creek Volunteer Fire Department should continue as is: simultaneous dispatch to 911 calls. The formation of a TCLS special district for ambulance service stabilization creates no conflicts, and in fact will enhance services.

Sincerely,

Laurence Fitzsimons
President, CCVFD Board of Directors

**LEWISTON COMMUNITY SERVICES DISTRICT
POST OFFICE BOX 164
LEWISTON, CALIFORNIA 96052
530-778-3018**

April 3, 2019

Mr. John Alan Jelicich
Interim Executive Officer
Trinity LAFCO
PO Box 1445
Weaverville, CA 96093

COPY

Re: TCLS Providing Ambulance Service

Dear Mr. Jelicich,

Be advised the Board of Directors at their regular meeting of April 2, 2019 by motion approved with no objections to Trinity Life Support providing ambulance service within the boundaries of the Lewiston Community Services District.

If you need anything further from the District, please contact me.

Sincerely,



Mel Deardorff – President
Lewiston Community Services District
530-778-3018

cc: TCLS

RESOLUTION 18-04
RESOLUTION OF THE HYAMPOM COMMUNITY SERVICE DISTRICT
SUPPORTING FORMATION OF COMMUNITY SERVICES DISTRICT
TO SUSTAIN AMBULANCE SERVICES

WHEREAS, Trinity County Life Support (TCLS) has provided advanced life support pre-hospital care and transport to the communities of Big Bar, Coffee Creek, Douglas City, Junction City, Hayfork, Hyampom, Lewiston, Post Mountain, Trinity Center, Weaverville and Wildwood as a non-profit public service corporation since 1993; and

WHEREAS, TCLS is operating in budgeted deficit to protect current service levels due to substantial uncompensated costs, with rising cost of wages, health insurance, medical supplies and equipment not sustainable by current and projected revenues; and

WHEREAS, study of options for stabilization of ambulance service with outside consultants and participants including LAFCO, County representatives, and potential contract partners of existing local special districts have resulted in a recommendation to form a special district to sustain ambulance service by

- a) direct access to government reimbursement of uncompensated costs; and
- b) assessment of a voter-approved parcel tax; and

WHEREAS, the TCLS Board of Directors and Management acted to preserve and stabilize advanced life support ambulance service by application to LAFCO for formation of Trinity County Life Support Community Service District; and

WHEREAS, the Hyampom Community Service District believes it is necessary to sustain advanced life support emergency ambulance service in Trinity County;

NOW, THEREFORE, BE IT RESOLVED that the Board of Directors of the Hyampom Community Service District hereby support this action and affirm there is no conflict with Trinity County Life Support sphere of influence for ambulance service, as

- a. Hyampom Ambulance provides rendezvous and/or transport to landing zone to expedite getting the patient to a higher level of care; and
- b. Ambulance services provided by the two entities are complimentary rather than competitive.

PASSED AND ADOPTED by the Board of Directors Hyampom Community Service District, State of California, at a regular meeting of said Board, held on the 14th day of March 2019 by the following vote:

AYES: *Miron, Strong, Benthien, Murray, Weddell*
NOES: *0*
ABSENT: *0*

Richard Miron

Chairman, Hyampom Community Services
District

Trinity County Fire Chief's Association

P.O. Box 1296, Weaverville, CA. 96093

(530) 623-4226 FAX (530) 623-5444



To Whom It May Concern:

The Trinity County Fire Chiefs' Association has been made aware that Trinity County Life Support, a critical partner agency responding with us to Emergency Medical calls for service, will not be able to sustain operations without increased financial support.

The following facts and beliefs underlie our strong support for the TCLS proposal to create an EMS District and tax to continue providing Advanced Life Support (ALS) and Medical Transport to the residents of and visitors to Trinity County:

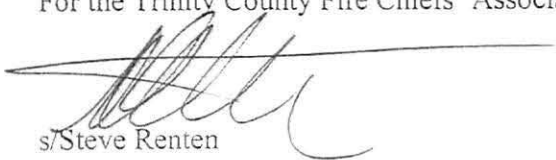
- The majority of 911 calls are for emergency medical service, 60-80% of calls dispatched to most Departments
- Trinity County Chiefs and their Departments rely on our TCLS partners for almost every medical response within the County north of Highway 36.
- The Chiefs and their Departments are not structured or resourced to provide Advanced Life Support and Medical Transport on a 24/7/365 basis.
- Very few Departments have ambulances
- EMTs are in short supply
- Paramedics are few in the Departments
- In the rare case where a Department might be able to provide ALS & Medical Transport, this takes those medical resources out of their community for extended periods of time, potentially denying these services to any subsequent patients who may need them during Medical Transport
- Loss of TCLS would place a crushing burden on Volunteer Fire Departments and diminish emergency response efficiency

Therefore TCLS is essential for EMS within the County. It is therefore critical that TCLS continue providing its valuable and highly specialized response services within Trinity County.

In addition to emergency medical responses, TCLS provides extensive training to VFDs and First Responders in Trinity County. This training includes CPR, Public Safety First Aid, EMR and EMT courses as well as Continuing Education on all topics required for VFD/FR members to keep their EMT and EMR licenses current. Without this training a substantial burden will fall on the VFDs and their members to find alternative sources for course work and medical skills maintenance.

For these reasons, the Trinity County Fire Chiefs' Association strongly supports the TCLS proposal for an EMS District and advises all agencies and citizens to carefully consider extending their support as well.

For the Trinity County Fire Chiefs' Association,



s/Steve Renten
President, TCFCFA

D-5

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REQUIRED FACTORS FOR CONSIDERATION

The following discussion addresses those factors which must be considered by LAFCo pursuant to Section 56668 of the California Government Code. Many of the factors pertain to city or district annexations. This discussion only considers those factors which are fundamental to the formation of a Community Services District.

(A) Population; population density; land area and land use; per capita assessed valuation; topography, natural boundaries, and drainage basins; proximity to other populated areas; the likelihood of significant growth in the area, and in adjacent incorporated and unincorporated area, during the next 10 years.

Based on information obtained through the California Department of Finance (DOF), the estimated population of the County is currently 13,688. The DOF does not break down the county any further in a manner that is useful for this application. The estimated population within the proposed district may be around 10,000 (the proposed district includes all of the most populated areas of the county). The topography of the area can be described as mountainous with most of the population located in two prominent valleys and along the river corridors. The largest population centers are Junction City, Lewiston, Hayfork, Weaverville and Trinity Center. The area is likely to continue experiencing moderate growth in the foreseeable future. Tourism activities and seasonal residents contribute to an increase of the area's population in the late spring, summer and fall. There are no incorporated communities within the proposed district. A map and geographic description of the proposed district boundaries identify the geographic area to be served.

(B) Need for organized community services; the present cost and adequacy of governmental services and controls in the area; probable future needs for those services and controls; probable effect of the proposed incorporation, formation, annexation, or exclusion and of alternative courses of action on the cost and adequacy of services and controls in the area and adjacent areas. "Services," as used in this subdivision, refers to governmental services whether or not the services are services which would be provided by local agencies subject to this division, and includes the public facilities necessary to provide those services.

Considerable review of existing operations of TCLS reveals that the current ambulance service is operated efficiently and effectively, but cannot continue to operate without sustainable funding. Various organizational and governance options were explored with formation of a Community Services District the most feasible option. Discussions with other ambulance service providers in the area reveal support for TCLS's request to form a special district. The newly formed district would complement, not conflict with, other districts within the proposed service area.

(C) The effect of the proposed action and of alternative actions, on mutual social and economic interests, and on the local governmental structure of the county.

Should the proposal fail, TCLS would likely be required to make level of service reductions that would have obvious social and economic impacts to the County, its businesses and its residents. In addition, alternative governance options would require some form of parcel tax or assessment.

(D) The conformity of both the proposal and its anticipated effects with both the adopted commission policies on providing planned, orderly, efficient patterns of urban development and with state policies and priorities set forth in Section 56377. (This section pertains to the conversion of open space lands to uses other than open space uses. "Open space uses" is defined in Section 56060 and references the definition contained in Government Code, Section 65560.)

The formation of the proposed Trinity Life Support Community Services District will not conflict with adopted policies of the Commission. There is no conflict, or relationship to, planned land use within the proposed or recommended boundaries of the district. Formation of the district will have no effect on open space uses within the district.

(E) Effect of the proposal on maintaining the physical and economic integrity of agricultural lands, as defined in Section 56016. (56016: "Agricultural lands" means land currently used for the purpose of producing an agricultural commodity for commercial purposes, land left fallow under a crop rotational program, or land enrolled in an agricultural subsidy or set-aside program.)

Not applicable. The proposal is to form a Community Services District with the sole authorized power of providing "ambulance" and related services. This action will have no effect on the use or integrity agricultural lands.

(F) The definiteness and certainty of the boundaries of the territory, the nonconformance of proposed boundaries with lines of assessment or ownership, the creation of islands or corridors of unincorporated territory, and other similar matters affecting the proposed boundaries.

The boundaries of the proposed district generally match the boundaries of Post Mountain Public Utilities District plus Trinity Public Utilities District because this is the area currently served by Trinity County Life Support. The area further to the south (generally south of South Fork Mountain is served by Southern Trinity Area Rescue (STAR), the area west of approximately Del Loma is served by Hoopa Ambulance. This recommendation is supported by patient transport information provided by ambulance service providers. There are no islands created by the proposal.

(G) A regional transportation plan adopted pursuant to Section 65080.

The proposed project will not affect growth or transportation patterns. The project involves replacing an existing private, non-profit ambulance service with a special district. No changes in operations will occur as a result of this action.

(H) Consistency with the county general and specific plans.

This section is not applicable to the formation of this district. The proposal is to form a Community Services Districts to provide ambulance services. Such a district will not provide for expanded growth in the manner that extension of utilities could facilitate.

(I) The sphere of influence of any local agency that may be applicable to the proposal being reviewed.

The proposed Trinity Life Support Community Services District will not conflict with the

sphere of influence of any other district in the county.

(J) Comments of any affected local agency.

The Trinity County Board of Supervisors submitted a resolution of application to form the TLSCSD. Comment letters were previously submitted by Trinity Center CSD, Coffee Creek VFD, Lewiston CSD, Hyampom CSD, and the Trinity County Fire Chief's. Each special district responded explaining their service level and indicated that the proposed district would not conflict with their services.

(K) The ability of the newly formed or receiving entity to provide the services which are the subject of the application to the area, including the sufficiency of revenues for those services following the proposed boundary changes.

TCLS has operated as a non-profit since 1993, providing 911 advanced life support ambulance service to the majority of Trinity County. TCLS proposes formation of a community service district to move existing ambulance service to a financially sustainable structure. As proposed, a special tax would generate approximately \$258,210 per year. This level of support would stop deficit spending at current service level, allowing the ambulance service to continue with existing staff and shift structure, while seeking alternative funding for improvements. The CSD would be able to access government programs for Medi-Cal shortfall reimbursement.

(L) Timely availability of water supplies adequate for the projected needs as specified in Section 65352.5 (This section pertains to the coordination and consultation between land use and water supply agencies.)

This section is not applicable to the formation of the Trinity Life Support Community Services District. Only "ambulance service" will be an authorized power.

(M) The extent to which the proposal will assist the receiving entity in achieving its fair share of the regional housing needs as determined by the appropriate council of governments.

This section is not applicable to the formation of this district.

(N) Any information or comments from the landowner or owners.

No comments have been received prior to preparation of this report. If comments are received they will be presented at the public hearing.

(O) Any information relating to existing land use designations.

This section is not applicable to the formation of this district.

(P) The extent to which the proposal will promote environmental justice. As used in this subdivision, "environmental justice" means the fair treatment of people of all races, cultures, and incomes with respect to the location of public facilities and the provision of public services.

The proposed formation of a Community Services District with the sole power to provide ambulance service is neutral to the issue of environmental justice. All races, cultures and incomes are able to utilize the services of the ambulance.

IMPARTIAL ANALYSIS
FORMATION OF
TRINITY LIFE SUPPORT COMMUNITY SERVICES DISTRICT

Measure ___ is the second attempt to form a community services district and establish a long-term revenue source to support the continued operation of Advanced Life Support ambulance services currently provided by Trinity County Life Support. The proposal to form the "Trinity Life Support Community Services District" was approved by the Trinity Local Agency Formation Commission (LAFCo) on June 16, 2020, contingent on voter approval of a special tax. A five-member board of directors would also be elected on the same ballot.

The community services district boundaries would be the same as the current ambulance service area of Trinity County Life Support, comprising approximately 2,161 square miles and generally matching the service area of Trinity Public Utilities District plus Post Mountain PUD. Residents within the district boundaries would become eligible to vote in district elections and run for office on the governing board.

The district would be authorized to exercise the following powers: to provide Advance Life Support ambulance services, including related emergency medical response, training, community outreach, and educational programs. The formation of the special district for continued ambulance service is conditioned upon voter approval of a special tax that will provide the necessary supplemental funding to maintain Advanced Life Support ambulance services, including maintaining two 24-7 ambulances in Weaverville and Hayfork. This special tax ballot measure, identified as Measure ____, appears on this same ballot.

The above statement is an impartial analysis of Measure _____. If you desire a copy of the measure, please call the elections official's office at (530) 623-1220 and a copy will be mailed at no cost to you.

IMPARTIAL ANALYSIS
SPECIAL TAX
TRINITY LIFE SUPPORT COMMUNITY SERVICES DISTRICT

Measure ___ would approve a special tax ("parcel tax") to fund the provision of advanced life support ambulance service, including maintaining the existing service level of two 24-7 advanced life support ambulances in Weaverville and Hayfork, providing ongoing emergency medical response, training and educational programs provided by the Trinity Life Support Community Services District. Passage of the parcel tax is required for the District to be formed.

If approved by the voters, the parcel tax would be collected in the amount of \$45 per year for each parcel developed with residential or commercial uses. This tax does not apply to undeveloped parcels or parcels with minor improvements. The tax would be collected in the same manner as taxes on real property, commencing with fiscal year 2021-22 and annually thereafter. Any upward adjustment of the parcel tax would require additional voter approval.

The parcel tax will only go into effect if voters also approve formation of a special district for continued ambulance service, identified as: "Trinity Life Support Community Services District." This ballot measure, identified as Measure ___, appears on this same ballot.

This measure will not become effective, and this parcel tax will not be imposed, unless two-thirds (2/3) of the voters within the proposed district approve the measure.

The above statement is an impartial analysis of Measure ___. If you desire a copy of the measure, please call the elections official 's office at (530) 623-1220 and a copy will be mailed at no cost to you.



RESOLUTION NUMBER 2020-04

ATTACHMENT G

WAIVING THE ONE-YEAR WAITING PERIOD AND ORDERING THE FORMATION OF THE TRINITY LIFE SUPPORT COMMUNITY SERVICES DISTRICT, AND ESTABLISHING A PROVISIONAL SPHERE OF INFLUENCE FOR THE DISTRICT

WHEREAS, The Trinity County Board of Supervisors, acting on behalf of Trinity County Life Support, adopted a resolution of application pursuant to the "Community Services District Law" (Government Code, Sec. 61000, et seq) on May 5, 2020, requesting LAFCo re-initiate proceedings for the formation of Trinity Life Support Community Services District and waive the one-year waiting period in accordance with Government Code, Sec. 67090, including proposed terms and conditions; and

WHEREAS, the Executive Officer determined, and the Commission concurs, that the proposed district formation is exempt from the California Environmental Quality Act ("CEQA") and the California Code of Regulations, Title 14, Chapter 3 (commencing with Section 15000), ("State CEQA Guidelines") pursuant to Section 15061 (b) (3) because all facilities are existing and no expansion is proposed, resulting in no change to the physical environment; and Section 15301 (Class 1, Existing Facilities); and Section 15320 (Class 20, Changes in Organization of Local Agencies); and

WHEREAS, the Executive Officer set formation of the proposed district for hearing and gave published notice in at least a one-eighth page display ad in the Trinity Journal, the local newspaper of general circulation, on May 20, 2020 for the public hearing held on June 16, 2020; the notice was also posted on the Trinity LAFCo website and notifications were provided to affected and interested agencies; and

WHEREAS, the Executive Officer prepared a report analyzing and recommending approval of formation of the proposed district. The Executive Officer furnished copies of the Executive Officer's Report to all persons entitled to copies under the Cortese-Knox-Hertzberg Act. The Executive Officer's Report is included herein as if set out in full; and

WHEREAS, the Commission conducted a duly noticed public hearing on formation of the proposed district on June 16, 2020. At the hearing, all interested persons were given the opportunity to hear and be heard, and all oral and written testimony and evidence presented or filed was received and considered by the Commission; and

WHEREAS, formation of the proposed district is consistent with the intent of the Cortese-Knox-Hertzberg Act, including, but not limited to, the policies set forth in Government Code sections 56001 and 56301. The Commission finds that existing agencies, including the County of Trinity, are unable to provide the level of services that will be delivered by the proposed district. Approval of the proposed district formation and the associated special tax will enable the newly formed special district to provide advanced live support ambulance services in an efficient and accountable manner. The Commission further finds that reorganization with other local agencies providing related services would not be feasible or appropriate; and

WHEREAS, the Commission finds that there is a current and future need for continued Advanced Life Support ambulance services within the proposed district boundaries. The Commission further finds that without formation of the proposed district the availability of such services within the proposed district boundaries will decrease or disappear altogether. The Commission further finds that formation of the proposed district is consistent with the Trinity County General Plan, any specific plans, and compliments fire protection and other basic life support ambulance service providers in the area. The spheres of influence of other local agencies is not adversely affected by the proposal; and

WHEREAS, the Commission finds that there is no conflict or overlap between the formation and services to be provided by the proposed district and services provided by other districts within the proposed district boundaries. All potentially affected districts have been notified and all have submitted documentation stating that there will be no conflict between their district services and those to be provided by the newly formed district. The Commission finds that any perceived overlap of service or duplication is complementary and not conflicting; and

WHEREAS, the Commission has reviewed and concurs with the service plan for the proposed district. The plan indicates that approximately \$258,000 in supplementary financing in the form of a special tax levied at a rate of \$45 per year for each parcel developed with residential or commercial uses, to be approved by voters, will provide the necessary financing to stop deficit spending at current service levels, allowing the ambulance service to continue with existing staff and shift structure, while seeking alternative funding for improvements; and

WHEREAS, all proper expenses incurred in conducting elections for formation proceedings must be paid by the newly formed district, if successful, or by the county within which the proposed district is located, if the formation proceedings are terminated (Government Code, Sec. 57150(b)); and

WHEREAS, the proposed district has a population of approximately 10,000 people residing within its boundaries. The territory within the proposed district is, therefore, inhabited territory, as defined in Government Code, Section 56046; and

WHEREAS, the applicant has submitted an "Agreement to Pay for Time and Materials and for Indemnification", signed by the applicant on January 29, 2019, and included with the application submittal.

NOW, THEREFORE, BE IT RESOLVED AND ORDERED that based on the foregoing certifications and findings and the record of these proceedings, the Commission hereby determines and orders as follows:

1. The foregoing certifications and findings are true and correct, and are supported by substantial evidence in the record. The Executive Officer's Report is incorporated herein by this reference as if set out in full.
2. The project is exempt from the provisions of CEQA and the State CEQA guidelines. The Executive Officer is authorized and directed to file a Notice of Exemption.
3. The one-year waiting period provided in Government Code, Sec. 67090 is hereby waived based on the finding that these requirements are detrimental to the public interest.

4. Formation of the proposed district is hereby approved, subject to the following terms and conditions:

- (a) Name of District: The district is to be named "Trinity Life Support Community Services District."
- (b) Boundaries of District: The boundaries of the district shall be as described in Exhibit "A" and shown on Exhibit "B" attached hereto and incorporated herein by this reference.
- (c) Board of Directors: The district shall be governed by a five (5) member board of directors, elected at-large, each of whom must be a registered voter residing within the proposed district and whose term must be four years, with the exception of the initial board. The five-member initial Board of Directors must be elected prior to recordation of the Certificate of Completion.

Once elected, the five members of the board of directors shall classify themselves by lot into two classes: one class must have three members and the other class must have two members. For the class that has three members, the terms of offices that begin after the next general district election must be four years; for the class that has two members, the initial terms of offices that begin after the general district election must be two years. Thereafter, the terms of all members is four years.

The terms of office of the elected board members are determined pursuant to the Uniform District Election Law and shall be elected at-large.

- (d) Authorized Powers: The district shall have the following powers: "To provide advanced life support ambulance services in the same manner as a fire protection district (formed pursuant to the Fire Protection District Law, Health and Safety Code Section 13800 et. seq), including related emergency medical response, training, community outreach, and educational programs."
- (e) Election Required: The Trinity Life Support Community Services District is required to be partially funded by a special tax approved by registered voters residing within the boundaries of the district, and the district shall not be formed unless an adequate funding mechanism has been approved. The language in the Ballot Measure must substantially conform with the following language:

- 1. "Shall the order adopted on June 16, 2020 by the Trinity Local Agency Formation Commission ordering the formation of the "Trinity Life Support Community Services District" in the territory described, known as 'lands currently served by Trinity County Life Support', subject to terms and conditions specified in the order, be approved? Such terms and conditions including that the board of directors be elected at-large and a special tax to finance district services be approved as a condition of formation, all as more particularly described in the order." [75 WORDS, Trinity Local Agency Formation Commission counts as 1 word, Trinity Life Support Community Services District counts as 1 word, Trinity County Life Support counts as 1 word]

2. "In accordance with the terms and conditions of the Trinity Life Support Community Services District Formation, shall a measure imposing a \$45 per year special tax for each parcel developed with residential or commercial uses, until repealed by voters, providing \$258,000 annually, requiring all funds spent to sustain advanced life support ambulance service, including maintaining two 24-7 ambulances in Weaverville and Hayfork be adopted? Passage of the tax is required for the District to be formed." [71 WORDS, Trinity Life Support Community Services District counts as 1 word]

Certification of the election results by Trinity County must be submitted to the Executive Officer of Trinity LAFCo prior to recordation of the Certificate of Completion.

- (f) Transfer of Assets and Liabilities: The required transfer of authority for any and all matters, including the transfer of all assets and liabilities, from Trinity County Life Support to Trinity Life Support CSD will be operative on the effective date of the formation.
 - (g) Appropriations Limit: The provisional appropriations limit shall be equal to the amount raised through a special tax approved by registered voters within the district. Changes in the tax may only be procured as provided by law.
 - (h) Property Tax Exchange: Since the district would not be assuming any ambulance service responsibilities currently provided by other agencies, there will be no transfer of property taxes to the newly formed district. The base property tax revenue currently allocated to existing special districts, the County General Fund and all local taxing agencies will not be changed as a result of this formation for any agency currently receiving an allocation of property tax.
 - (i) Assessment Roll: The district shall use the regular assessment roll of the County.
 - (j) Effective Date: The effective date for formation of the district shall be the date that the Certificate of Completion is recorded by the Executive Officer.
5. Project Feasibility: Based upon the information provided in the Executive Officer's Report, this Commission finds that the project to form the district is feasible, economically sound, and is in the public interest.
 6. Sphere of Influence: This Commission shall adopt a Sphere of Influence for the district following completion of a Municipal Services Review for the services provided by the district. A "provisional" Sphere of Influence for the newly formed district is to be 'coterminous' with the boundaries of the newly formed district.
 7. Short-form Designation: Formation of the district is assigned the following short-form designation: "Trinity Life Support Community Services District Formation."
 8. Conducting Authority: The Executive Officer is authorized and directed to initiate and conduct protest proceedings for the formation of the district in compliance the

provisions of the Cortese-Knox-Hertzberg Act, unless waived in accordance with Government Code Section 56663.

9. Changes to Ballot Language: The Executive Officer is authorized and directed to make non-substantive changes to the ballot language and impartial analysis for the purposes of clarity and for the purpose of addressing any concerns that may be raised by the County Elections Official.
10. Completion: Completion of proceedings must occur within one-year after adoption of this resolution, unless extended by the Commission in accordance with Government Code, Sec. 57001. If the proceedings are not concluded within one year after passage of this resolution or if the majority of the votes cast is against the district formation, all proceedings are be terminated.
11. Resolution of Disputes: If there are disputes regarding the meaning or implementation of these terms and conditions, Trinity LAFCo is the authority which must be contacted to resolve such disputes or clarifications.

BE IT FURTHER RESOLVED AND ORDERED that all subsequent proceedings in connection with this formation must be conducted in compliance with the approved boundary set forth in the attachments and any terms and conditions specified in this resolution.

BE IT FURTHER RESOLVED AND ORDERED that Colette Santsche is authorized and directed to act as Executive Officer on all matters regarding this project.

THE FOREGOING RESOLUTION was introduced at a regular meeting of the Trinity LAFCo Commission on the 16th day of June, 2020, and adopted by the following roll call vote:

AYES:
NOES:
ABSTAINS:
ABSENT:

The foregoing resolution is hereby adopted:

ATTEST:

APPROVED:

Kathy Bull
Administrator/Clerk

Judy Morris
Commission Char